

State of Alaska FY2003 Governor's Operating Budget

Department of Corrections Inmate Programs Component Budget Summary

Component: Inmate Programs

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Component Mission

To positively structure inmate time and affect the successful reintegration of offenders into society by increasing the education, life skills, and vocational skills of inmates; afford offenders an opportunity to achieve lasting recovery from the negative consequences of chemical dependency and substance abuse; and assess the risk posed by sex offenders and furnish programs that increase public safety.

Component Services Provided

Substance Abuse Programs: Approximately 85% of the offenders under the custody and supervision of the Department have substance abuse problems. The Department contracts with private state approved providers to deliver a continuum of substance abuse program services within its institutions, at the Pt. MacKenzie Rehabilitation Farm, and in community placements. Services include substance abuse education, "outpatient model" substance abuse treatment, and separate Residential Substance Abuse Treatment (RSAT) programs for both male and female offenders. The Department also contracts with private state approved substance abuse treatment agencies for provision of services to offenders who are placed in community treatment beds.

Education Programs: The Department provides Adult Basic Education programs for prisoners, including Literacy and English as a Second Language, as well as GED preparation and testing, Life Skills programs, and Pre-Release/Pre-Employment Skills programs, Vocational Training and Apprenticeship programs for sentenced prisoners. Recently, a Workplace and Community Transition Grant was obtained that will assist youth offenders with the costs of post-secondary education and related services. Special education services are provided under agreements with local school districts. As a partner state with the Corrections Learning Network, the Department has improved both inmate education and staff training opportunities through satellite education programming.

Sex Offender Treatment Programs: The Department utilizes a comprehensive approach of risk-focused assessment, treatment and management strategies. Both institutional and community programs are contracted with private providers and vary in intensity. A two-pronged strategy includes teaching offenders internal management skills and developing external management systems for the supervision of offenders in the community.

Domestic Violence Programs: Through a memorandum of agreement with the Department, the Council on Domestic Violence and Sexual Assault (CDVSA) provides grants to private agencies for the delivery of services to perpetrators of domestic violence in three correctional institutions. This programming is aimed at cessation of violence by learning appropriate alternative behaviors.

Chaplaincy Program: The Department provides religious programming and Chaplaincy services to offenders who are incarcerated in adult correctional facilities as well as to furloughees, probationers, and parolees who are under the supervision of the department. The program is managed by core staff and is supplemented through private donations and an expansive system of volunteers.

Component Goals and Strategies

ADDRESS OFFENDERS' SUBSTANCE ABUSE TREATMENT NEEDS

- Seek resources to provide an Institutional Substance Abuse Treatment (ISAT) program for short-term women at Hiland Mountain Correctional Center.
- Continue to develop working relationships between local providers and ISAT Programs in rural areas.
- Continue to develop specialized CRC placements for graduates of both the Men and Women's Residential Substance Abuse Treatment (RSAT) Programs.
- Review the needs of offenders with children who are releasing to the community.
- Expand the Living in New Knowledge Successfully (LINKS) Program, the RSAT transition project for women with children, to include communities outside the Anchorage bowl area.

- Continue to provide and improve culturally-competent programming and treatment.
- Continue to partner with other agencies in the Alternative Courts process.

PROVIDE EDUCATIONAL AND VOCATIONAL TRAINING TO ENABLE OFFENDERS TO FUNCTION AT THE HIGHEST LEVEL OF THEIR ABILITY TO MEET FAMILY, JOB, AND SOCIETAL RESPONSIBILITIES

- Continue efforts to refine data collection to track progress and program outcomes.
- Provide short-term vocational training programs that prepare inmates for the current job market.
- Continue to seek alternative resources to augment inmate education programs.
- Continue providing special education services by maintaining cooperative agreements with the Department of Education and Early Development and individual school districts.

MAINTAIN A COMPREHENSIVE SYSTEM OF SEX OFFENDER TREATMENT PROGRAMS (SOTP) IN THE INSTITUTION AND COMMUNITY CORRECTIONS

- Provide trained and experienced professional clinicians.
- Require that programs provide assessment and treatment services based on sound clinical and correctional practices as well as current research in the field.
- Promulgate regulations governing the approval process for those who provide sex offender treatment to offenders.
- Provide ongoing assessment and clinical consultation to institutional and community personnel responsible for management of the offender in order to minimize risk of reoffense.

COORDINATE WITH THE COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT (CDVSA) TO REFINE THE DELIVERY OF BATTERERS' PROGRAMS

- Through program assessment and data collection, determine optimum placement of institutional batterers' intervention programs.

ENSURE THAT ADOLESCENT PRISONERS ARE GIVEN ACCESS TO APPROPRIATE CORRECTIONAL PROGRAMS AND SERVICES

- Ensure that all staff are trained in the management of adolescent offenders.
- Ensure age-appropriate programs that focus on both offender responsibility and accountability.

ENSURE THAT OPPORTUNITIES FOR THE EXERCISE OF RELIGIOUS FREEDOM ARE AFFORDED TO ALL OFFENDERS

- Recruit religious volunteers and ensure that they are adequately screened, trained, and supervised.
- Continue to pursue private funding and volunteers from the religious community in Alaska.
- Ensure that appropriate programs are available for special populations e.g.: youth offenders and female inmates.
- Coordinate with Corrections Corporation of America (CCA) to improve the Kairos faith based housing unit and to work with the national Kairos Program to further develop the volunteer base and private donations.

Key Component Issues for FY2002 – 2003

- The departments' chaplain will ensure that the rights afforded under the Religious Land Use and Institutionalized Person Act of 2000 are equitably applied.
- There are an inadequate number of paid staff to accommodate the greatly increased inmate participation in religious programs seen over the past five years.
- Continue development of a systematic approach to managing youth offenders, including the unique issues of pretrial youth offenders and transition from the YOP to the community or to adult institutions.
- Complete implementation of federally mandated changes to the GED, including changes in instructional methods, revised instructional and testing materials, mandatory electronic scoring procedures and changes to mandatory data collection.

- Increase the ability of staff to assess the risk level posed by sex offenders as they reenter the community. Seek resources to further develop treatment and management strategies in rural areas.
- Complete installation of fixed and steerable satellite dishes to take advantage of both inmate education and staff training and implement data collection protocols in both these arenas.

Major Component Accomplishments in 2001

- Obtained funding from the U.S. Department of Justice and the Alaska Mental Health Trust Authority to open the first Men's Residential Substance Abuse (RSAT) Program at Wildwood Correctional Center. The program provides an intensive six to twelve month therapeutic community for Alaska's male inmates with serious histories of addiction and criminal behavior.
- Opened the 50-bed youth offender program (YOP) at Spring Creek Correctional Center. Through coordination with the DOEED and the Kenai Borough School District these offenders are provided with the opportunity to earn their high school diplomas. The YOP provides the opportunity to address late adolescent issues in a setting separate from the adult correctional environment.
- The Department completed draft regulations for the approval of sex offender treatment providers.
- Alaska is one of three states partnering with the Corrections Learning Network to implement a nationwide network of distance education delivered to institutions via satellite. The partners assess program needs for correctional inmates and staff, initiate development of curricula, and assist in development of programming. At its inception in 1999 participation in CLN was limited to the partnering states. Currently CLN participation has increased to more than 307 sites, in 74 separate jurisdictions, receiving some level of service.
- The department obtained a Workplace and Community Transition grant for up to 40 youth offenders to engage in post-secondary or vocational education and related services.
- Opened the 42 bed Kairos Faith Based Pod for Alaska prisoners at the CCA institution in Florence, Arizona. The unit provides a structured environment aimed at promoting spiritual growth and providing opportunities for change and personal accountability.
- The Chaplaincy program has experienced a consistent increase in inmate participation, 6% in FY 2001 and 71% over the last 5 years.

Statutory and Regulatory Authority

- 1) Probation, Prisons and Prisoners (AS 33)
- 2) Welfare, Social Services and Institutions (AS 47)
- 3) Health and Safety (AS 18)
- 4) Criminal Law (AS 11)
- 5) Public Finance (AS 37)
- 6) State Government (AS 44)
- 7) Create Corrections (EX.OR.55)
- 8) Corrections (22 AAC)
- 9) Public Contracts (AS 36)

Inmate Programs

Component Financial Summary

All dollars in thousands

	FY2001 Actuals	FY2002 Authorized	FY2003 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	373.1	396.2	482.6
72000 Travel	46.7	34.9	54.9
73000 Contractual	2,648.8	3,080.5	3,130.4
74000 Supplies	238.2	76.9	81.9
75000 Equipment	33.8	20.0	30.0
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	7.3	6.5	6.5
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	3,347.9	3,615.0	3,786.3
Funding Sources:			
1002 Federal Receipts	0.0	456.0	2.6
1004 General Fund Receipts	0.3	4.3	480.3
1007 Inter-Agency Receipts	441.9	68.5	68.5
1037 General Fund / Mental Health	420.5	483.0	423.0
1050 Permanent Fund Dividend Fund	2,304.0	2,331.1	2,600.1
1092 Mental Health Trust Authority Authorized Receipts	129.8	202.1	141.8
1108 Statutory Designated Program Receipts	51.4	70.0	70.0
Funding Totals	3,347.9	3,615.0	3,786.3

Estimated Revenue Collections

Description	Master Revenue Account	FY2001 Actuals	FY2002 Authorized	FY2002 Cash Estimate	FY2003 Governor	FY2004 Forecast
Unrestricted Revenues						
None.		0.0	0.0	0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0	0.0	0.0
Restricted Revenues						
Federal Receipts	51010	0.0	456.0	2.6	2.6	2.6
Interagency Receipts	51015	441.9	68.5	68.5	68.5	68.5
Statutory Designated Program Receipts	51063	51.4	70.0	70.0	70.0	70.0
Permanent Fund Dividend Fund	51160	2,304.0	2,331.1	2,331.1	2,600.1	2,600.1
Mental Health Trust Authority Auth.Rec.	51410	129.8	202.1	202.1	141.8	141.8
Restricted Total		2,927.1	3,127.7	2,674.3	2,883.0	2,883.0
Total Estimated Revenues		2,927.1	3,127.7	2,674.3	2,883.0	2,883.0

Inmate Programs

Proposed Changes in Levels of Service for FY2003

Child Protection – Children with Incarcerated Parents - \$515.0 (\$250.0 GF and \$265.0 PFD) will be used to identify at risk children and their incarcerated parents and link them with a home visitation model. Home visitation with trained para-professionals provide early identification, prevention and intervention as well as provide linkages with community resources for these families.

Summary of Component Budget Changes

From FY2002 Authorized to FY2003 Governor

All dollars in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2002 Authorized	487.3	456.0	2,671.7	3,615.0
Adjustments which will continue current level of service:				
-Transfer to restore Judicial Council ADN 20-2-0007	0.0	-50.0	0.0	-50.0
-Transfer to reduce vacancy factor ADN 20-2-0007	0.0	-43.0	0.0	-43.0
-Transfer to fund restored/transfer positions ADN 20-2-0007	0.0	-74.0	0.0	-74.0
-Transfer funding for Culturally Relevant Programming ADN 20-2-0009	-60.0	0.0	0.0	-60.0
-Transfer funding for Liquor Lic App Check/Training to support Substance Abuse Programs ADN 20-2-0012	226.0	0.0	0.0	226.0
-Transfer to fund restored Assistant Director position ADN 20-2-0007	0.0	-80.8	0.0	-80.8
-Transfer to fund restored Special Assistant position ADN 20-2-0007	0.0	-85.6	0.0	-85.6
-Transfer to fund restored Strategic Plan Coordinator ADN 20-2-0007	0.0	-120.0	0.0	-120.0
-Transfer Substance Abuse Assessment Specialist	0.0	0.0	-60.2	-60.2
-Year 3 Labor Costs - Net Change from FY2002	4.0	0.0	0.0	4.0
-Fund Source Change to Correct Fund Source	-4.0	0.0	4.0	0.0
Proposed budget decreases:				
-Decrement Mental Health Funds based on Mental Health Trust Authority Recommendations	0.0	0.0	-0.1	-0.1
Proposed budget increases:				
-Child Prot - Children with Incarcerated Parents	250.0	0.0	265.0	515.0

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2003 Governor	903.3	2.6	2,880.4	3,786.3

Inmate Programs

Personal Services Information

Authorized Positions		Personal Services Costs		
	<u>FY2002</u>	<u>FY2003</u>		
	<u>Authorized</u>	<u>Governor</u>		
Full-time	5	6	Annual Salaries	357,301
Part-time	1	1	COLA	7,313
Nonpermanent	0	0	Premium Pay	0
			Annual Benefits	120,900
			<i>Less 0.60% Vacancy Factor</i>	(2,914)
			Lump Sum Premium Pay	0
Totals	6	7	Total Personal Services	482,600

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Assistant	1	0	0	0	1
Criminal Justice Planner	1	0	0	0	1
Prog Coordinator	4	0	0	0	4
Social Worker II	1	0	0	0	1
Totals	7	0	0	0	7